## AMENDED IN ASSEMBLY APRIL 16, 1998 AMENDED IN SENATE JANUARY 5, 1998

#### SENATE BILL

No. 175

#### **Introduced by Senator Kelley**

January 21, 1997

An act to amend Section 33452 of Sections 32912, 33704, 38875, and 39762 of, and to amend the headings of Article 5.5 (commencing with Section 38251), Article 17 (commencing with Section 38522), Article 38 (commencing with Section 38881), and Article 39 (commencing with 38885) of Chapter 5 of, and Article 3 (commencing with Section 39721), Article 4 (commencing with Section 39731), and Article 7 (commencing with Section 39761) of Chapter 9 of, Part 3 of Division 15 of, the Food and Agricultural Code, relating to milk products.

#### LEGISLATIVE COUNSEL'S DIGEST

- SB 175, as amended, Kelley. Milk stabilization and marketing plan Dairy products.
- (1) Existing law requires that various dairy products conform to, and be labeled in accordance with, regulations of the federal Food and Drug Administration.

This bill would state the intent of the Legislature to preserve the state's own compositional standards for solids not fat, fat, and total solids in fluid milk, as defined.

(2) Existing law prohibits lowfat fruit kefir from containing more than 1.2% milk fat.

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This bill would also prohibit light (lite) fruit kefir from containing more than 1.2% milk fat.

(3) Existing law requires UHT flavored reduced-fat milk to contain not less than 2.1% milk fat.

This bill would require UHT flavored reduced-fat milk to contain not more than 2.1% milk fat.

- (4) Because, under existing law, a violation of any provision of the Food and Agricultural Code is a misdemeanor, the bill would impose a state-mandated local program by creating new crimes.
- (5) Existing law requires milk products plants to obtain nondairy frozen dessert mix from licensed manufacturers, as specified. Existing law contains a cross-reference to a nonexistent statute.

This bill would remove that cross-reference and make a corresponding change.

(6) Existing law specifies standards for various types of milk including reduced fat milk, lowfat or light milk, nonfat milk, skim milk, and fat free milk.

This bill would conform the headings of those provisions with the types of milk specified in those provisions.

(7) The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

(1) Existing law requires the Secretary of Food and Agriculture to conduct a study to determine the economic impact on the milk pooling system in California as a result of increased activities in the manufacturing grade milk process and, on or before July 1, 1997, to submit a report to the Governor, the Senate Committee on Agriculture and Water Resources, and the Assembly Committee on Agriculture that includes proposed legislation necessary to protect the public interest in the equalization, competitiveness, and integrity of California's milk stabilization and marketing plan.

This bill would state that it is the intent of the Legislature, in enacting this act, to implement the recommendations of that report.

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(2) Existing law, which is to be repealed on January 1, 1999, prohibits a dairy cow farm that was marketing market milk on August 1, 1996, from marketing manufacturing milk, but permits such a dairy to elect to market manufacturing milk for the 12-month period beginning January 1, 1997, or for the 12-month period beginning January 1, 1998, or for both of those time periods.

This bill would continue that existing law beyond January 1, 1999, by eliminating that repeal date. This bill would also permit a dairy cow farm subject to its provisions to elect each year on January 1 to market manufacturing milk for a 12-month period.

Vote: majority. Appropriation: no. Fiscal committee: no yes. State-mandated local program: no yes.

The people of the State of California do enact as follows:

#### 1 SECTION 1. It is the intent of the Legislature, in

- SECTION 1. Section 32912 of the Food and Agricultural Code is amended to read:
- 4 32912. (a) Any milk or milk product, frozen dessert,
- 5 or cheese that is subject to a standard of identity or
- 6 standard of composition defined in this division may be
- 7 specially formulated or processed to lower the content of
- 8 its milkfat, alter its milkfat composition, or otherwise
- 9 modify its nutrient profile to conform to a nutrient
- 10 content claim, as defined by federal regulation, to the
- 11 extent that it will not comply with the compositional
- 12 requirements of its standard of identity or composition.
- 13 These modified foods shall be labeled in accordance with
- 14 the applicable provisions of Title 21 of the Code of
- 15 Federal Regulations.

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- 16 (b) It is the intent of the Legislature to retain the 17 state's existing compositional standards for solids not fat,
- 18 fat, and total solids in fluid milk. "Fluid milk" includes,
- 19 but is not limited to, milk, lowfat milk, reduced fat milk,
- 20 and nonfat milk.
- 21 SEC. 2. Section 33704 of the Food and Agricultural
- 22 Code is amended to read:

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1 33704. (a) Sections 33701, 33731, 33732, 33733, 33734, 33767, 33768, 33770, 33771, 33776, and 34593 do not apply to the manufacture of ice cream that is manufactured from ice cream mix, to frozen dairy dessert that is manufactured from frozen dairy dessert mix, to frozen dessert that is manufactured from frozen dessert mix, to frozen yogurt that is manufactured from frozen yogurt mix, or to nondairy frozen dessert that is manufactured from nondairy frozen dessert mix, if those products are 10 manufactured in a freezing device from which those products are served directly in a semifrozen state, 12 without packaging of any type, for consumption on the premises in or from rooms where food is served to the 13 14 public.

Except for nondairy frozen dessert mix, all mixes so 16 used shall be secured from a licensed manufacturer of milk products.

Ice cream mix, frozen yogurt mix, frozen dairy dessert 19 mix, frozen dessert mix, and nondairy frozen dessert mix shall be manufactured into a semifrozen state without adulteration and freezing device salvage shall not be reused as a mix.

- (b) A limited packaging permit may be issued by the 24 secretary to a semifrozen (soft-serve) milk products plant 25 for on-premises manufacture and packaging of hard 26 frozen dairy products or hard frozen dairy product 27 novelties. The permit may only be issued after the 28 suitability of the facility for manufacture and packaging 29 has been determined by the secretary. An annual onsite 30 evaluation of compliance with the specific 31 conditions shall be completed by the secretary prior to 32 renewal of the limited packaging permit. A semifrozen milk products plant issued a limited packaging permit 34 shall meet all of the following standards:
- (1) The manufacturing and packaging of hard frozen 35 36 dairy product novelties shall be done when establishment is closed to the public. 37
- (2) The hard frozen products shall only be sold to 38 purchasers for consumption. No hard frozen product

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manufactured pursuant to the limited packaging permit shall be sold for resale.

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- (3) All frozen dairy product mixes used for the manufacture and packaging of hard frozen dairy product be dispensed novelties shall from single service containers sealed at the licensed milk products plant where processed and pasteurized. Reconstitution of dry mix or condensed mix is prohibited at a semifrozen milk products plant issued a limited packaging permit.
- consistent with (4) Adequate facilities. good manufacturing practices for the production and packaging of hard frozen dairy products, as determined by the secretary, shall be provided as a condition of the 14 limited packaging permit. The facilities shall include, but are not limited to, adequate utensil and novelty mold 16 washing, sterilization and storage, and sufficient sanitary work area, including handwashing facilities, dedicated to the manufacture and packaging of hard frozen dairy product novelties. Sanitation guidelines consistent with good manufacturing and handling practices for retail food establishments manufacturing and packaging hard 22 frozen dairy products in conformance with Part 110 (commencing with Section 110.3) of Title 21 of the Code of Federal Regulations shall be utilized by the secretary as a condition for issuance and renewal of the limited packaging permit.
  - (5) Each individually packaged hard frozen novelty shall be labeled with the name of the product and the name and address of the manufacturer.
- (c) Nondairy frozen dessert mix shall be obtained 30 from manufacturers licensed pursuant to Section Sections 38931 or under Section 38984 and 38934. Any dry or condensed mix to be reconstituted into freezable form shall be reconstituted on the premises in containers or equipment that meet the requirements of Sections 33763, 36 33764, 33765, and 33766. Any water used for reconstitution shall be treated in a manner to ensure a quality equal to 37 pasteurized water. Upon reconstitution, 38 potable product shall be poured directly into the freezing unit or

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refrigerated at a temperature not to exceed 45 degrees Fahrenheit, and so maintained until frozen, or both.

- (d) Where any retail establishment manufactures two or more of the products provided for under this section, each of those products shall be processed in a separate 6 freezing device, and that freezing device shall be clearly identified as to the product being manufactured therein.
- secretary may, by agreement with approved milk inspection service, authorize the service enforce requirements 10 inspect and of this code applicable to the establishments covered by this section. Any agreement shall provide that the approved inspection service shall collect the applicable license fee 14 for those establishments as provided in Sections 35221 and 38933. The fees so collected shall be retained by the 16 approved service to cover its cost of enforcement, but 15 percent of the fees collected shall be remitted to the secretary to cover the cost of administration.
  - SEC. 3. The heading of Article 5.5 (commencing with Section 38251) of Chapter 5 of Part 3 of Division 15 of the Food and Agricultural Code is amended to read:

## Article 5.5. Evaporated Lowfat Reduced Fat Milk or Condensed Lowfat Reduced Fat Milk

SEC. 4. The heading of Article 17 (commencing with Section 38522) of Chapter 5 of Part 3 of Division 15 of the Food and Agricultural Code is amended to read:

Article 17. Milk, Reduced Fat Milk, Lowfat Milk, or Light Milk, and Nonfat Milk, Skim Milk, or Fat Free Milk with Lactobacillus Acidophilus Culture Added

SEC. 5. Section 38875 of the Food and Agricultural Code is amended to read:

38875. Fruit kefir is kefir, reduced-fat kefir, lowfat or 36 light (lite) kefir, or nonfat, skim, or fat-free kefir that contains not less than 8 percent by weight of clean, mature, sound fruit or its equivalent in other forms. The milk fat content of fruit kefir shall be not less than 2.8 percent. Lowfat or light (lite) fruit kefir shall contain not \_\_7 \_\_ SB 175

1 more than 1.2 percent milk fat. Reduced-fat kefir shall 2 contain not more than 2 percent of milk fat. Nonfat, skim, 3 or fat-free fruit kefir shall contain a maximum of twenty 4 hundredths of 1 percent milk fat. Harmless coloring may 5 be added to fruit kefir.

The milk fat content of fruit kefir made from goat milk shall not be less than 2.0 percent.

SEC. 6. The heading of Article 38 (commencing with Section 38881) of Chapter 5 of Part 3 of Division 15 of the Food and Agricultural Code is amended to read:

# Article 38. Lactose Reduced Milk, Reduced Fat Lactose Reduced Milk, Lactose Reduced Lowfat or Light Milk, and Lactose Reduced Nonfat, Skim, or Fat Free Milk

16 SEC. 7. The heading of Article 39 (commencing with 17 Section 38885) of Chapter 5 of Part 3 of Division 15 of the 18 Food and Agricultural Code is amended to read:

### Article 39. Fromage Frais or Soft Fresh Cheese, Lowfat Fromage Frais or Lowfat Soft Fresh Cheese, and Nonfat Fromage Frais or Nonfat Soft Fresh Cheese

SEC. 8. The heading of Article 3 (commencing with Section 39721) of Chapter 9 of Part 3 of Division 15 of the Food and Agricultural Code is amended to read:

# Article 3. UHT Reduced Fat Milk and UHT Lowfat or Light Milk

SEC. 9. The heading of Article 4 (commencing with Section 39731) of Chapter 9 of Part 3 of Division 15 of the Food and Agricultural Code is amended to read:

# Article 4. UHT Nonfat Milk, Skim Milk, or Fat Free Milk

SEC. 10. The heading of Article 7 (commencing with Section 39761) of Chapter 9 of Part 3 of Division 15 of the Food and Agricultural Code is amended to read:

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36 37 Article 7. UHT Flavored Reduced Fat Milk and UHT Flavored Lowfat or Light Milk

SEC. 11. Section 39762 of the Food and Agricultural Code is amended to read:

39762. UHT flavored reduced-fat milk shall contain not less more than 2.1 percent milk fat and not less than 8.25 percent milk solids-not-fat. UHT flavored lowfat or light (lite) milk shall contain not more than 1.2 percent milk fat and not less than 8.25 percent solids-not-fat.

SEC. 12. No reimbursement is required by this act pursuant to Section 6 of Article XIII B of the California Constitution because the only costs that may be incurred 13 by a local agency or school district will be incurred 14 because this act creates a new crime or infraction, 15 eliminates a crime or infraction, or changes the penalty 16 for a crime or infraction, within the meaning of Section 17556 of the Government Code, or changes the definition 18 of a crime within the meaning of Section 6 of Article XIII B of the California Constitution.

Notwithstanding Section 17580 of the Government 21 Code, unless otherwise specified, the provisions of this act shall become operative on the same date that the act takes effect pursuant to the California Constitution.

24 enacting this act, to implement the recommendations of 25 a report required to be prepared by the Secretary of Food and Agriculture relating to the economic impact on the milk pooling system in California as a result of increased activities in the manufacturing grade milk process that is to be submitted to the Governor, the Senate Committee on Agriculture and Water Resources, and the Assembly Committee on Agriculture on or before July 1, 1997, as specified in Chapter 626 of the Statutes of 1996 (S.B. <del>1492).</del>

SEC. 2. Section 33452 of the Food and Agricultural Code is amended to read:

33452. (a) A dairy cow farm that was marketing market milk, including milk that meets the definition of restricted use market milk, on August 1, 1996, shall not market manufacturing milk. However, each year on January 1 such a dairy may elect to market manufacturing \_9\_ SB 175

l milk for a 12-month period . This provision applies to a

- 2 dairy cow farm that was marketing manufacturing milk
- 3 on August 1, 1996, that subsequently obtains a market
- 4 milk grade A permit, but does not apply if the facility is
- 5 sold or leased to a new operator.
- 6 (b) This section does not apply to dairy goat farms.